

## Unrevised translation

# The Electronic Signatures Act of 15 June 2001 no. 81

(last revision 17 June 2005)

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## Chapter I General rules

### Section 1 *Purpose of the Act*

This Act concerns arrangements for the secure and effective use of electronic signatures. It lays down requirements for qualified certificates, for the issuers of such certificates and for secure signature creation devices.

### Section 2 *Scope and extent of the Act*

This Act applies to certification service providers who are established in Norway. With the exception of Section 6 second sub-paragraph and Section 7, which apply to all electronic signatures, the conditions laid down are general conditions for the use of qualified electronic signatures.

The King may issue regulations providing that the Act shall apply to Svalbard and Jan Mayen. [

### Section 3 *Definitions*

For the purposes of this Act:

1. *electronic signature* means data in electronic form which are attached to other electronic data and are used to check that these data come from the person who appears as the signatory;
2. *advanced electronic signature* means an electronic signature which
  - a. is uniquely linked to the signatory;
  - b. is capable of identifying the signatory;
  - c. is created using means over which the signatory has sole control, and
  - d. is linked to other electronic data in such a manner that any change in those data after signature is detectable;
3. *qualified electronic signature* means an advanced electronic signature based on a qualified certificate and created by an approved secure signature creation device;
4. *signatory* means a person who holds a signature creation device and acts either on his own behalf or on behalf of another natural or legal person;
5. *signature creation data* means unique data, such as codes or private keys, which are used by the signatory to create an electronic signature;

6. *signature creation device* means software or hardware used to create electronic signatures with the help of signature creation data;
7. *signature verification data* means unique data such as codes or public keys which are used to verify an electronic signature;
8. *signature verification device* means software or hardware used to verify electronic signatures with the help of signature verification data;
9. *certificate* means a link between signature verification data and the signatory which confirms the signatory's identity and is signed by the issuer of the certificate;
10. *certification service provider* means a natural or legal person who issues certificates or offers other services related to electronic signatures;
11. *certification scheme* means any scheme where a third party in writing certify that a certification service provider's products, processes or services fulfil specific requirements, and where the certification service provider is not entitled to exercise the rights stemming from the certification prior to the receipt of the certification issued by a third party;
12. *Approval scheme* means any scheme where a third party approves that a certification service provider's products, processes and services can be market or used for specific purposes or on certain conditions;
13. *Self-declaration* scheme any scheme where the certification service provide submits a self-declaration to a third party stating it fulfil certain requirements.

#### Section 4 *Qualified certificate*

The term "qualified certificate" shall be used solely in respect of certificates which meet the requirements of this section and are issued for a limited period by a certificate issuer who meets the requirements in Section 10 to 15.

A qualified certificate shall contain the following information:

- a) an indication that the certificate is issued as a qualified certificate;
- b) the identity of the certificate issuer and the State in which he is established;
- c) the name of the signatory or his pseudonym with the information that it is a pseudonym;
- d) any further information on the signatory which may be relevant to use of the certificate;
- e) signature verification data which correspond to the signature creation data under the control of the signatory;
- f) an indication of the beginning and end of the period of validity of the certificate;
- g) the identification code of the certificate;
- h) the advanced electronic signature of the certificate issuer;
- i) limitations on use of the certificate, if applicable, and

j) limits on the value of transactions for which the certificate can be used, if applicable.

Further details of the content of qualified certificates may be given in regulations prescribed by the King.

#### *Section 5 Requirements for qualified electronic signatures used in communications with and within the public sector*

The King may lay down more detailed rules on the requirements which shall be made of qualified electronic signatures to be used in communications with and within the public sector.

#### *Section 6 Legal effects of electronic signatures*

If, in a law or regulation or in any other manner, a requirement is laid down for signatures in order to obtain a specific legal effect, and the provision may be implemented electronically, a qualified electronic signature shall in every case meet such a requirement. An electronic signature which is not qualified may meet such a requirement.

#### *Section 7 Collection and use of personal data*

A certification service provider may only collect personal data directly from the person to whom the data refer or with his express consent, and only to the extent necessary for the issue or maintenance of a certificate. The data may not be collected in or processed for other purposes unless the person to whom the data apply has given his express consent to this.

*Datatilsynet* [the Data Inspectorate] shall supervise compliance with this provision.

## **Chapter II Secure signature creation devices**

#### *Section 8 Requirements for secure signature creation devices*

A secure signature creation device shall ensure that the signature is protected against forgery in a satisfactory manner. A secure signature creation device shall also ensure that signature creation data:

- a) in practice can occur only once and that their secrecy is reasonably assured;
- b) cannot reasonably be derived, and
- c) can be reliably protected by the legitimate signatory against use by others.

A secure signature creation device may not alter data in electronic form which are to be signed or prevent the data from being presented to the signatory before being signed.

#### *Section 9 Approval of secure signature creation devices*

Approval as a secure signature creation device, cf. Section 8, is given by the body appointed by the King. The King may in regulations lay down more detailed provisions on that body and on requirements for secure signature creation devices.

Approval from a corresponding body in another State which is a party to the EEA Agreement shall be considered equivalent to approval under the above paragraph.

The requirements in Section 8 shall be considered to have been met when the hardware or

software used conforms to the standards for electronic signature products which the European Commission lays down and which are published in the Official Journal of the European Communities.

### **Chapter III Requirements for issuers of qualified certificates**

#### *Section 10 Requirements applying to activity*

Issuers of qualified certificates shall carry out and manage their activities in a responsible manner so that they can provide secure, reliable and efficient certification services.

Certification service providers shall at any time have sufficient financial resources to enable them to operate in accordance with the requirements laid down in or pursuant to this Act.

#### *Section 11 Requirements for products and devices*

Issuers of qualified certificates shall use reliable products and devices which are protected against alteration and which provide technical and cryptographic security in supporting processes.

The requirements set out in the above paragraph shall be considered to have been met if certification service providers use products and devices which are approved by a body in accordance with Section 9 first and second paragraphs or comply with standards laid down by the European Commission under Section 9 third paragraph.

Certification service providers shall take steps to guard against the forgery of certificates. If issuers create signature creation data, they shall guarantee the confidentiality of those data during the creation process.

#### *Section 12 Requirements for directory and withdrawal services*

Issuers of qualified certificates shall ensure the operation of a prompt and secure directory and withdrawal service and shall ensure that it is possible to determine the date and time when a certificate becomes valid or is withdrawn.

#### *Section 13 Requirements for checks on the identity of signatories*

Issuers of qualified certificates are responsible for ensuring that the identity of signatories and other relevant data on signatories are checked by means of secure routines.

Information on the routines referred to in the above paragraph shall be publicly accessible.

#### *Section 14 Requirements for the storage of information*

Issuers of qualified certificates shall store all relevant information on qualified certificates for a reasonable period, and for not less than ten years after the certificate has been registered on the withdrawal list.

Issuers of certificates shall use reliable devices for the storage of certificates in verifiable form, such that

- a) the authenticity of the information may be checked;
- b) the certificates are publicly accessible only in cases where the holder has given his consent,

and

c) any technical changes compromising these security requirements are apparent to the operator.

Issuers of qualified certificates may not store or copy the signatory's signature creation data.

#### Section 15 *Requirements for information on conditions, limitations and the like*

Before the issuer of a certificate enters into an agreement to issue a qualified certificate, he shall inform the other party in writing of

- a. the conditions and limitations on use of the certificate;
- b. any voluntary accreditation or certification schemes, and
- c. procedures for complaints and the settlement of disputes.

Information under the above paragraph may be sent electronically provided it is sent in a form which is directly readable by the other party. It must also be possible for this information to be checked by the recipient of the signature.

#### Section 16 *Additional requirements*

More detailed rules on which requirements may be laid down for issuers of qualified certificates in order to comply with the provisions in Section 10 to 15 may be given in regulations prescribed by the King.

##### Section 16 a. Establishment of voluntary certification, approval or self-declaration schemes

The Ministry of Trade and Industry may in regulation establish voluntary certification, approval or self-declarations schemes, with the aim of raise the level of certification services and to increase the trust and use us such services.

The Ministry of Trade and Industry may in the regulation decide which requirements shall be met in such schemes, appoint responsible body and provide that certification service providers shall pay a fee to this body. Fees may not exceed the costs of the activity of the supervisory body.

In order to ensure that illegal activities are discontinued or that orders or conditions given pursuant to this Section are complied with, the body appointed in the second paragraph rule that a continuous daily fine shall be paid pursuant to Section 20.

## **Chapter IV Supervision and sanctions**

#### Section 17 *Supervision of issuers of qualified certificates*

The King may designate a body to supervise compliance with this Act and regulations.

The supervisory body may demand the information and documents it needs to carry out its tasks and may fix a deadline for sending them in.

The supervisory body may order that any circumstances which conflict with provisions issued in

or pursuant to this Act shall cease and may lay down conditions which must be fulfilled to ensure that the activity in question complies with the law.

The supervisory body may require an IT audit to be carried out at the premises of issuers of qualified certificates and may appoint an auditor to carry out that audit. Issuers may be required to pay for the audit.

The supervisory body may deprive a certification service provider of the right to use the designation "qualified certificate" if the provider seriously or repeatedly fails to comply with the rules laid down in the Act.

The King may issue more detailed regulations on the activity of the supervisory body.

#### *Section 18 Registration of issuers of qualified certificates*

A certification service provider may not issue qualified certificates before notification of registration has been sent to the supervisory body. Changes in information already registered and new information to be registered shall be reported to the supervisory body without undue delay.

#### *Section 19 Access to premises, etc*

In connection with the checks it makes, the supervisory body may demand access to premises where the activity being supervised is carried out.

The supervisory body may carry out any checks it considers necessary and require any assistance from staff on the spot which may be necessary to enable the checks to be carried out.

Section 15 of the Act of 10 February 1967 relating to procedure in cases concerning the public administration, which relates to practices to be observed during investigations, shall apply.

#### *Section 20 Coercive fine*

In order to ensure that provisions issued in or pursuant to this Act are observed, the supervisory body may rule that certification service providers shall pay a continuous daily fine to the State until the activity which contravenes the law has ceased or orders and conditions laid down under this Act are observed

The fine shall not be due before the deadline for appeals has expired. If an appeal is lodged against the decision relating to a coercive fine, no fine shall be due before the appeal has been heard unless the appeal body decides otherwise.

The supervisory body may waive a fine incurred.

#### *Section 21 Penalties*

Anyone who wilfully or with gross negligence

a) fails to register/send in the notification referred to in Section 18;

b) fails to supply the information referred to in Section 17;

- c) processes personal information in contravention of Section 7 and 14, or
  - d) gives incorrect or misleading information to the supervisory body
- shall be fined.

Complicity shall be punished in the same manner.

### Section 22 *Compensation*

Certification service providers who issue certificates stated to be qualified or who guarantee such certificates issued by another issuer are liable for damage caused to any natural or legal person who had had reasonable grounds for relying on:

- a) the accuracy at the time of issue of the information given on the certificate;
- b) the certificate's containing all the information required under Section 4;
- c) the signature creation data and signature verification data belonging together in unique manner provided that the certificate issuer creates them both;
- d) the signatory's holding correct signature creation data at the time when the certificate was issued, or
- e) the certificate's being recorded on the withdrawal list, cf. Section 12.

Certification service providers are liable under the above paragraph unless they establish that they or the person for whom they are standing as guarantor has not acted negligently.

Certification service providers are not liable for damage caused by use of the certificate in contravention of clear limitations on its use, or use in connection with values exceeding limits.

### Section 23 *Appeals*

Appeals may be lodged with the body appointed by the King against decisions made by the supervisory body or provisions laid down in or pursuant to this Act.

### Section 24 *Fees*

The King may in regulations provide that Certification service providers liable for registration under Section 18 shall pay a fee. Fees may not exceed the costs of the activity of the supervisory body.

## **Chapter V International aspects**

### Section 25 *Legal recognition of qualified certificates from issuers established outside Norway*

Certificates from issuers established within the EEA shall be considered as qualified certificates under this Act provided that they meet the requirements for qualified certificates in the country in which the issuer is established.

Qualified certificates from issuers established in a country outside the EEA shall be granted legal recognition on a par with qualified certificates from issuers within the EEA, provided that:

- a. the issuer fulfils the requirements laid down in this Act and has been approved under a

voluntary approval scheme in a Member State;

- b. a certification service providers who is established within the EEA and who meets the requirements of this Act stands guarantor for the issuer, or
- c. the certificate or the issuer is recognised under multilateral or bilateral agreements with Norway or the EU and third countries or international organisations.

## **Chapter VI Entry into force and transition rules**

### *Section 26 Entry into force*

This Act comes into force on the date determined by the King.

### *Section 27 Transition rules*

Issuers of qualified certificates shall, within six months of entry into force of this Act, register in accordance with Section 18 or, by the same deadline, cease to call the certificates qualified or use a designation which gives the impression that they are qualified.